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May 4, 2016

Independent Regulatory Review Commission 333 Market Street Harrisburg, PA 17101

Attention: Chairman George D. Bedwick

RE: Implementation of the Alternative Energy Portfolio Standards (AEPS) Act of 2004

Pennsylvania Public Utility Commission Regulation No. 57-304 Independent Regulatory Review Commission ("IRRC") No. 3061

Dear Chairman Bedwick:

Turkey Hill Dairy is a participant in the Commonwealth's AEPS and net metering program through our landfill gas project. As such, we again read with concern the final ruling passed by the PAPUC on February 11, 2016.

While we appreciate the PAPUC commissioners' consideration of all comments provided by many parties, the outcome of the final proposed rule appears unchanged from its April 2015 version. We believe this will result in substantial harm to the implementation of the AEPS Act and its benefits to the Commonwealth's environment and local economy. For this reason, Turkey Hill Dairy requests the IRRC to <u>disapprove</u> this final rulemaking.

One significant issue is the <u>new</u> definition of what is considered a "utility" which says "A person or entity that provides electric generation, transmission or distribution services, at wholesale or retail, to other persons or entities". As newly defined, it is so broad that it appears to negate any chance of third party ownership for any installation. It is setting a precedent by declaring any alternative energy producer that basically provides power to <u>anyone</u> else a "utility". A utility is traditionally considered a provider of services for the good of the general public and therefore, subject to substantial regulations and reporting requirements. A small, on-site alternative energy system is simply not a utility by any definition. This new utility definition in conjunction with the <u>revised</u> customer-generator definition (which goes beyond the statutory language) does not support the AEPS Act's intent to promote renewable generation.

A second significant concern is the establishment of a 200% generation cap when the AEPS Act already has clearly established and specific kilowatt caps (50 kW, 3 MW or 5 MW) for specified systems. How can a <u>secondary</u> cap that limits the plain language in the Act be justified? This 200% generation cap in conjunction with the new and revised definitions above <u>does not</u> promote alternative energy resources.

Our understanding is that the net metering rules were established to promote the use of renewable energy in the Commonwealth under the AEPS Act which "was designed to foster economic development, encourage reliance on more diverse and environmentally friendly sources of energy". In our opinion, the proposed changes to the Act will undermine these objectives and slow the acceptance of these environmentally responsible technologies.

Significant investments were made, benefiting both the environment and local communities, relying on the original understanding of the net metering rules. Changing these rules after the fact is unfair to Turkey Hill Dairy and other current net metering participants and it threatens the viability of our business. In addition, it undermines public trust in the Commonwealth and its existing laws. Pennsylvania will have difficulty attracting future investment, if its announced long term policies are subject to regular revision.

Thanks for your consideration of our comments.

Respectfully Submitted,

TURKEY HILL DAIRY

John D. Cox President